# SOUTH DAKOTA BOARD OF WATER AND NATURAL RESOURCES CLEAN WATER STATE REVOLVING FUND

# **AUDIT REPORT**

Fiscal Year Ended June 30, 2010

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MARTIN L. GUINDON, CPA AUDITOR GENERAL

# REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

The Honorable Dennis Daugaard Governor of South Dakota

and

South Dakota Board of Water and Natural Resources

We have audited the financial statements of the Clean Water State Revolving Fund as of and for the fiscal year ended June 30, 2010 and have issued our report thereon dated January 28, 2011. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Board of Water and Natural Resources' internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Board of Water and Natural Resources' internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Board of Water and Natural Resources' internal control over financial reporting.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Board of Water and Natural Resources' financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

This report is intended solely for the information and use of management and members of the South Dakota Legislature and is not intended to be and should not be used by anyone other than those specified. However, this report is a matter of public record and its distribution is not limited.

Martin L. Guindon, CPA

**Auditor General** 

January 28, 2011





MARTIN L. GUINDON, CPA AUDITOR GENERAL

#### INDEPENDENT AUDITOR'S REPORT

The Honorable Dennis Daugaard Governor of South Dakota

and

South Dakota Board of Water and Natural Resources

We have audited the accompanying financial statements of the Clean Water State Revolving Fund, as of and for the fiscal year ended June 30, 2010, as listed in the Table of Contents. These financial statements are the responsibility of the South Dakota Board of Water and Natural Resources' management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and the significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

The financial statements of the Clean Water State Revolving Fund are intended to present the financial position, and changes in financial position and cash flows, of the business type activities of the State that is attributable to the transactions of the Clean Water State Revolving Fund. They do not purport to, and do not, present fairly the financial position of the State of South Dakota as of June 30, 2010, and the changes in its financial position and its cash flows, where applicable, for the fiscal year then ended in conformity with accounting principles generally accepted in the United States of America.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Clean Water State Revolving Fund as of June 30, 2010, and the respective changes in financial position and cash flows thereof for the fiscal year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with Government Auditing Standards, we have also issued our report dated January 28, 2011, on our consideration of the Board of Water and Natural Resources' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of our audit.

Martin L. Guindon, CPA

January 28, 2011

## SOUTH DAKOTA BOARD OF WATER AND NATURAL RESOURCES CLEAN WATER STATE REVOLVING FUND STATEMENT OF NET ASSETS June 30, 2010

Assets	
Current Assets:	e 27 200 662 72
Cash and Cash Equivalents	\$ 37,390,662.72 9,975.49
Restricted Cash and Cash Equivalents	37,400,638.21
Total Cash and Cash Equivalents	37,400,036.21
Due From Federal Governments	94,568.27
Due from Other Governments	225,492.63
Deferred Charges	38,000.36
Accrued Interest Receivable	1,878,255.30
Loans Receivable	17,693,316.15
Total Current Assets	57,330,270.92
Noncurrent Assets:	
Investments	56,673,603.62
Restricted Investments	374,421.62
Deferred Charges	464,146.11
Loans Receivable	165,746,204.63
Total Noncurrent Assets	223,258,375.98
Total Assets	280,588,646.90
Liabilities	
Current Liabilities:	
Accounts Payable	159,077.05
Accrued Liabilities	12,030.20
Compensated Absences Payable	26,778.25
Accrued Interest Payable	1,136,900.41
Notes Payable	37,000,000.00
Bonds Payable - net of unamortized premium, discount,	
and deferred amount of refunding	3,573,626.11
Total Current Liabilities	41,908,412.02
Noncurrent Liabilities:	
Compensated Absences Payable	23,986.20
Bonds Payable - net of unamortized premium, discount,	•
and deferred amount of refunding	65,472,133.07
Total Noncurrent Liabilities	65,496,119.27
Total Hollowing Elabilities	
Total Liabilities	107,404,531.29
Net Assets	
Restricted For Debt Service	384,397.11
Unrestricted	172,799,718.50
Total Net Assets	\$ 173,184,115.61

The notes to the financial statements are an integral part of this statement.

# SOUTH DAKOTA BOARD OF WATER AND NATURAL RESOURCES CLEAN WATER STATE REVOLVING FUND STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET ASSETS For the Fiscal Year Ended June 30, 2010

Operating Revenues:			
Loan Interest Income		\$	3,937,121.85
Federal Capitalization Grants			12,462,721.25
Other Income			1,301,150.17
Bond Premium			543,160.00
Total Operating Revenue			18,244,153.27
Operating Expenses:			
Administrative Expenses			
Personal Services	192,748.53		
Employee Benefits	33,700.76		
Travel	10,290.74		
Contractual	245,591.19		
Supplies	1,008.21		
	732,428.16		
Total Administrative Expenses			1,215,767.59
Grant Expense			100,000.00
Total Noncurrent Assets			2,963,018.37
Servicer Expense			43,443.53
Bond Issuance Expense			133,296.14
Total Operating Expenses	-		4,455,525.63
Operating Income (Loss)			13,788,627.64
Nonoperating Revenues (Expenses):			
Investment Income	-		2,721,675.91
Income (Loss) Before Transfers			16,510,303.55
Transfers:			
Transfer Out	-		(33,478.25)
Change in Net Assets			16,476,825.30
Net Assets at Beginning of Year	-	1	56,707,290.31
Total Noncurrent Liabilities	=	\$ 1	73,184,115.61

The notes to the financial statements are an integral part of this statement.

# SOUTH DAKOTA BOARD OF WATER AND NATURAL RESOURCES CLEAN WATER STATE REVOLVING FUND STATEMENT OF CASH FLOWS For the Fiscal Year Ended June 30, 2010

Payments for Employee Services	(242,642.51)		
Servicing Payments	(43,443.53)		
Payments for Contractual Services	(280,952.06)	)	
Payment for Grants	(832,008.05)	)	
Other Payments	(11,553.58)	)	
BAN's Issuance Costs Paid	 (95,295.78)	<u> </u>	
Net Cash Provided (Used) by Operating Activities			3,154,859.75
Cash Flows from Noncapital Financing Activities:			
BAN's Receipts	37,000,000.00		
Transfers Out	(36,900.39)	)	
Total Noncurrent Assets	(2,820,000.00)	þ	
Interest Payments on Bonds and Notes	 (2,747,543.70)	<u> </u>	
Net Cash Provided (Used) by Noncapital Financing Activities			31,395,555.91
Cash Flows from Investing Activities:			
Interest on Investments	2,562,421.24		
Proceeds from Sale of Investment Securities	7,075,064.39		
Purchase of Investment Securities	 (15,103,752.49)	_	
Net Cash Provided (Used) by Investing Activities			(5,466,266.86)
Net Increase (Decrease) in Cash and Cash Equivalents			29,084,148.80
Cash and Cash Equivalents at Beginning of Year			8,316,489.41
Cash and Cash Equivalents at End of Year		\$	37,400,638.21
Reconciliation of Operating Income to Net			
Cash Provided (Used) by Operating Activities			
Operating Income (Loss)		\$	13,788,627.64
Adjustments to Reconcile Net Income to Net Cash			
Total Noncurrent Liabilities			
Interest Expense	2,963,018.37		
Amortization of Bond Issuance Cost	38,000.36		
Assets: (Increase)/Decrease			
Loans Receivable	(13,576,782.37)		
Accrued Interest Receivable on Loans	7,441.47		
Due from Other Governments	(10,955.86)		
Due from Federal Governments	(3,101.25)		
Liabilities: Increase/(Decrease)	- "		
Accounts Payable	(35,195.39)		
Accrued Employee Benefits	(11,092.68)		
Accrued Liabilities	(5,100.54)		
Total Adjustments			
Total Adjustificitis	 (1, 11, 1,	•	(10,633,767.89)

The notes to the financial statements are an integral part of this statement.

### SOUTH DAKOTA BOARD OF WATER AND NATURAL RESOURCES CLEAN WATER STATE REVOLVING FUND NOTES TO THE FINANCIAL STATEMENTS June 30, 2010

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Authorizing Legislation

The 1988 South Dakota Legislature authorized the State Water Pollution Control Revolving Loan Fund Program, also known as the Clean Water State Revolving Fund (CWSRF) Loan Program. Additionally, the legislature appropriated \$1,200,000 and directed the South Dakota Conservancy District to administer the program. The Department of Environment and Natural Resources performs all of the functions of the South Dakota Conservancy District, except for quasilegislative, quasi-judicial, advisory, and special budgetary functions, which are performed by the District acting in its capacity as the Board of Water and Natural Resources. The CWSRF is a low interest loan program to finance the construction of wastewater facilities, storm sewers and non-point source pollution control projects. The program was created by the 1987 Clean Water Act amendments. Funds are provided to the states in the form of capitalization grants awarded annually through the United States Environmental Protection Agency. The federal capitalization grants are matched by state funds at a ratio of 5:1. The Clean Water State Revolving Fund is a part of the State of South Dakota and, as such, the accompanying financial statements are included in the Comprehensive Annual Financial Report of the State of South Dakota.

#### B. Fund Accounting

The CWSRF is accounted for as an enterprise fund. An enterprise fund is a proprietary fund type used to report an activity for which a fee is charged to external users for goods or services.

#### C. Basis of Accounting

The CWSRF follows the accrual basis of accounting. This method of accounting recognizes the financial effect of transactions, events, and interfund activities when they occur, regardless of the timing of related cash flows. The CWSRF follows all Governmental Accounting Standards Board (GASB) pronouncements and those Financial Accounting Standards Boards Statements and Interpretations, Accounting Principles Board Opinions and Accounting Research Bulletins that were issued on or before November 30, 1989, except those that conflict with a GASB pronouncement.

#### D. Cash and Cash Equivalents

For purposes of the accompanying statement of net assets and statement of cash flows all highly liquid investments with original maturities of 90 days or less are considered cash equivalents.

#### E. Investments

Investments are reported at fair value. Unrealized gains and losses due to fluctuations in market value are included in investment income.

#### F. Deferred Charges

Issuance costs, discounts, premiums, and deferred amount of refunding on bonds are amortized using the straight line method over the life of the bonds to which they relate.

#### G. Reserves

The bond indentures provide that certain reserve accounts be established. The reserves as of June 30, 2010, consist of the following Investment Agreements and are reported as restricted net assets in the financial statements:

- 6.22% MBIA Inc. due August 1, 2017 totaling \$95,771
- 5.07% AIG due August 1, 2025 totaling \$278,651

In addition, \$9,975 is invested in a Money Market Fund described in note 2 below.

#### H. Restricted Resources

When both restricted and unrestricted resources are available for use, it is the CWSRF's policy to use restricted resources first, and then unrestricted resources as they are needed.

#### I. Revenue and Expense Recognition

Enterprise funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering items in connection with an enterprise fund's principal ongoing operations. The CWSRF records all revenues derived from interest on loans, and federal capitalization grants as operating revenues since these revenues are generated from the CWSRF's daily operations needed to carry out its purpose. Operating expenses include interest expense on bonds, grants and subsidies, and contractual service expenses related to the administration of the CWSRF program.

#### J. Federal Capitalization Grant

Federal capitalization grants reported as operating income in the statement of revenues. expenses, and changes in fund net assets is a federally funded loan program. Information about the program is as follows:

CFDA Number:

66.458

Federal Agency: Program:

Water Management Division Clean Water State Revolving Fund

State Agency: Environment 8 Expenditures: \$183,751,679

**Environment & Natural Resources** 

Outstanding Loans: \$183,439,521

Current Year

Administrative Expense: \$ 312,158 Loan Disbursement: \$ 26,428,629

#### 2. **CASH AND INVESTMENTS**

Cash and Cash Equivalents consisted of a Goldman Sachs Financial Square Treasury Obligation Fund (mutual fund). It was rated "AAAm" by Standard and Poor's Rating Group. The fund paid .04% for the period 7/1/2009 - 8/31/2009, .03% for the month of September 2009, and .01% for the period 10/01/2009 - 6/30/2010. A Money Market Taxable of Trust Institutional Now Account held since the previous year was sold 12/30/2009. The fund paid a constant .5%. This fund was not rated, but it was FDIC insured.

Custodial Credit Risk: Custodial credit risk is the risk that in the event of a bank failure. the Clean Water State Revolving Fund's investments may not be returned. At June 30, 2010, \$57,048,025 of guaranteed investment contracts were uninsured and unregistered, with the securities held by its trust department, but not in the CWSRF's name.

Interest Rate Risk: Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The maturities of the investments are listed below.

<u>Investment</u>	<u>Maturities</u>	<u>Fair Value</u>
Guaranteed Investment Contract	7/31/2012	\$ 1,008,846
Guaranteed Investment Contract	8/01/2015	6,303,257
Guaranteed Investment Contract	8/01/2017	8,415,497
Guaranteed Investment Contract	8/01/2025	10,677,816
Guaranteed Investment Contract	8/01/2026	<u>30,642,609</u>
•		\$ 57,048,02 <u>5</u>

Credit Risk: Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations to the CWSRF. The South Dakota State Revolving Fund Master Trust Indenture requires any investment agreement to be with a guarantor whose long-term rating category is no lower than the two highest long-term rating categories. The investment is rated by Moody's Investors Service.

Moody's Rating	<u>Fair Value</u>
Aa2	\$ 7,312,103
A3*	41,320,425
Ba3*	<u>8,415,497</u>
Total	\$ 57,048,025

<sup>\*</sup> These guarantor's ratings are below the acceptable rating category (i.e., below Moody's Aa3). These investments have been fully collateralized with government securities in accordance with the provisions of Guaranteed Investment Contracts. These fully collateralized investments have a fair value that equates to contract value.

#### 3. LOANS RECEIVABLE

Loans receivable consist of loans made to local governments through a loan agreement. In order for a local government to receive a loan, evidence must be shown that the principal and interest of the loan will be repaid. Therefore, each local government must show the ability to impose utility rates, levy special assessments or collect sales taxes that will generate enough revenue to equal at least 110% of the annual principal and interest on the loan. Loans made from the CWSRF may be made at or below market interest rates and shall be fully amortized within twenty years of the date which is not more than one year following completion of the project financed. Interest rates are reduced for those loans shorter than twenty years.

#### 4. LONG-TERM DEBT

#### **Revenue Bonds**

The bond issues outstanding as of June 30, 2010 are as follows:

Issue	Interest Rate	Maturity Through	gh Principal Balance		
Series 1996A Term Bonds	5.625%	2017	\$ 100,000		
Series 2001 Serial Bonds Term Bonds	4%-5% 5%	2014 2022	1,025,000 2,250,000		

Series 2004			
Serial Bonds	2.5%-5.25%	2017	5,990,000
Series 2005			
Serial State Match	3.25%-5%	2026	1,320,000
Serial Leveraged	3.25%-5%	2026	35,890,000
Series 2008			
Term State Match	2.35% (a)	2029	1,985,000
Term Leveraged	2.35% (a)	2029	<u>19,975,000</u>
Total			68,535,000
Less: Unamortized	Deferred Amount of Re	efundina	(543,165)
Less: Unamortized		9	(18,914)
Add: Unamortized E			<u>1,072,838</u>
Total Net of Amortization	1		<u>\$ 69,045,759</u>

a) Variable rates are adjusted at any favorable interval. The rate is determined and reset by Wachovia Bank, National Association as Remarketing Agent.

The initial rate was set in March 2008 at 2.35%

For the period 8/1/2008 – 1/31/2009 the rate was 1.9%

For the period 2/1/2009 - 7/31/2009 the rate was 1.0%

For the period 8/1/2008 – 1/31/2010 the rate was .70%

For the period 2/1/2010 - 7/31/2010 the rate was .34%

Future bond payments and future interest payments remaining as of June 30, 2010 are as follows:

Year Ended			Total Principal
<u>June 30,</u>	<u>Principal</u>	Interest	and Interest
2011	\$ 3,665,000	\$ 2,914,097	\$ 6,579,097
2012	3,800,000	2,771,848	6,571,848
2013	3,970,000	2,619,992	6,589,992
2014	3,405,000	2,473,476	5,878,476
2015	3,550,000	2,332,111	5,882,111
2016-2020	17,395,000	9,386,260	26,781,260
2021-2025	19,635,000	5,200,786	24,835,786
2026-2030	<u>13,115,000</u>	<u>1,045,019</u>	<u>14,160,019</u>
TOTAL	<u>\$ 68,535,000</u>	<u>\$ 28,743,589</u>	<u>\$ 97,278,589</u>

Interest for the Series 2008 bond issue is a variable rate, so the future bond interest payments are an estimate due to the fact that we do not know what the future 2008 interest payments will be.

#### Changes in long-term liabilities

	Beginning Balance	_ A	dditions	Reductions	Ending Balance	Due Within One Year
Revenue Bonds Compensated	\$ 71,774,385	\$	1,681	\$ 2,730,307	\$ 69,045,759	\$ 3,573,626
Absences	61,857		14,085	25,178	50,764	26,778
Long-Term Liabilities	\$ 71,836,242	\$	15,766	\$ 2,755,485	\$ 69,096,523	\$ 3,600,404

## 5. BOND ANTICIPATION NOTES (BANS)

Bond Anticipation Notes (BANS) with a par amount of \$37 million were issued with a closing date of 8/26/2009. They were sold at a premium of \$543,160 making the total BANS proceeds \$37,543,160. The maturity date on the BANS was 9/30/2010 with an interest rate of 2.0%.

#### 6. COMMITMENTS

As of June 30, 2010, the CWSRF had loan commitments with political subdivisions worth \$76,128,338.

#### 7. RETIREMENT PLAN

The Department of Environment and Natural Resources participates in the South Dakota Retirement System (SDRS) a cost-sharing, multiple employer defined benefit pension plan established to provide retirement, disability, and survivor benefits for employees of the State and its political subdivisions. Authority for establishing, administering and amending plan provisions is found in SDCL 3-12. The SDRS issues a publicly available financial report that includes financial statements, footnote disclosures, and required supplementary information. That report may be obtained by writing to the SDRS, P.O. Box 1098, Pierre, SD 57501-1098 or by calling (605) 773-3731.

Employees are required by state statute to contribute 6 percent of their salary to the plan. State statute also requires the employer to contribute an amount equal to the employee's contribution. The right to receive retirement benefits vests after three years of credited service. The CWSRF contributions to the SDRS for the fiscal years ended June 30, 2010, 2009, and 2008 were \$13,258.20, \$11,683.34, and \$11,870.22, respectively, equal to the required contributions each year.

#### 8. ANNUAL AND SICK LEAVE ACCRUAL

All employees earn annual leave. Upon termination, employees are eligible to receive compensation for their accrued annual leave balances. At June 30, 2010, a liability existed for accumulated annual leave calculated at the employee's June 30, 2010 pay rate in the amount of \$22,176.81. Employees who have been continuously employed by the State of South Dakota for at least seven years prior to the date of their retirement, voluntary resignation or death will receive payment for one-fourth of their accumulated sick leave balance. This payment is not to exceed the sum of twelve weeks of employee's annual compensation. At June 30, 2010, a liability existed for accumulated sick leave, calculated at each employee's June 30, 2010 pay rate in the amount of \$28,587.65. The total leave liability of \$50,764.45 at June 30, 2010 is shown as a liability on the balance sheet.

#### 9. RISK MANAGEMENT

The Department of Environment and Natural Resources is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assts; errors and omissions; injuries to employees; and natural disasters. The Department is uninsured for property loss. The Department participates in the various programs administered by the State of South Dakota. These risk management programs are funded through assessments charged to participating entities. The risk management programs include; 1) coverage for risks associated with automobile liability and general tort liability (including public officials' errors and omissions liability, medical malpractice liability, law enforcement liability, and products liability) through the State's Public Entity Pool for Liability Fund, 2) coverage of employee medical claims through the State's health insurance program, 3) coverage for unemployment benefits through the State's Unemployment Insurance Fund, and, 4) coverage for workers' compensation benefits through the State's Workers' Compensation Fund. Financial information relative to the self-insurance funds administered by the State is presented in the State of South Dakota Comprehensive Annual Financial Report.

#### 10. SUBSEQUENT EVENTS

#### State Revolving Fund (SRF) Bond Anticipation Notes, Series 2010

The Conservancy District issued \$54,330,000 in State Revolving Fund Program Bond Anticipation Notes Series 2010 through a competitive sale process in September 2010. Proceeds of the Series 2010 Bond Anticipation Notes, together with other available funds, were used to pay the redemption price of the \$37 million 2009 Bond Anticipation Notes on 9/10/2010. The closing date for the 2010 BANS was 9/8/2010 with a maturity date of 9/30/2011.

#### State Revolving Fund (SRF) Program Bonds, Series 2010AB

The South Dakota Conservancy District priced and sold \$92,380,000 of Series 2010 Bonds during the week of December 13, 2010, to refinance prior SRF bond debt incurred by the District. The refinancing involved \$54,330,000 of Series 2010 Bond Anticipation Notes, \$3,635,000 of Bonds issued in 1998, and \$38,625,000 of Bonds issued in 2008. The Series 2010 Bond issue was closed on December 28, 2010.

The 2010 bonds consisted of \$38,695,000 of Taxable Revenue Bonds (Series 2010A) and \$53,685,000 of Tax-exempt Revenue Bonds (Series 2010B). The taxable bonds were Build America Bonds (BABs) - taxable bonds for which the bondholder may receive a tax credit or the issuer may receive a direct subsidy of 35% of the interest payable which were created under the American Recovery and Reinvestment Act of 2009. The District elected to receive the direct subsidy for its BABs. The BABs series had an all-in true interest cost of 3.414 percent, and the tax-exempt series had an all-in true interest cost of 3.610 percent.